



Massachusetts Institute of Technology

### Economic and Social Effects of Residential Electricity Tariff Design

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Electricity tariffs, customer behavior and systemwide costs are strongly connected



### Prices influence how we consume electricity

- Meta analysis of time-varying tariffs [Faruqui et al. 2017]
  - 337 treatments
  - 63 tariff pilots
  - nine countries
- Over 94% of treatments finding non-zero customer response
- "Price-based demand response is real and predictable"



### Consumption behavior determines system costs



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Capacity [GW]

## One key objective of tariffs design is to minimize overall system costs



## But current tariff designs have inefficiencies that increase system costs



Three obvious inefficiencies with current rate design:

- Fixed costs recovered volumetrically
- Not time-based
- Not location-based

## Dynamic inefficiencies are exacerbated by the growth of DERs



## With inefficient tariffs, DER growth can raise or shift system costs



### Inefficient tariffs have distributional impacts



Distributional Effects of Solar Adoption with Volumetric Tariffs



### Can some tariff designs help improve welfare?



### Can some tariff designs help improve welfare?

- Economic theory says yes. Many proposed improvements in existing literature.
- We test a few of these using hourly customer data.
- Then, we examine impacts on low-income customers and propose simple measures to mitigate impacts on low-income customers.

# To evaluate alternative tariffs we use metering data from Chicago, USA



100.170 anonymized households



**Consumption January-December 2016** 



30-minute smart meter readings







Heating type



Datenquelle: Commonwealth Edison, Citizens Utility Board Illinois



# We create and evaluate five innovative tariffs designs



## We compute tariff effects on customer expenditures and welfare for three scenarios

- Elasticities
  - 1.  $\varepsilon = 0$
  - 2.  $\varepsilon = -0,1$
  - 3.  $\varepsilon = -0,3$

#### Formula

$$d_{i,h}^{new} = d_{i,h}^{old} * \left(\frac{p_h^{new}}{p_h^{old}}\right)^{\varepsilon}$$



- Rebalancing
- → Adjustment of fixed charges to ensure full cost recovery for nonenergy costs

### Table 4: Aggregate change in consumer surplus by tariff

Elasticity Case	Flat-NCDC	CPP-10	RTP-Volumetric	RTP-CCC
$\epsilon = -0.1$	\$983,429	\$445,683	\$125,181	\$10,036,693
$\epsilon = -0.3$	$$3,\!130,\!361$	$$1,\!478,\!859$	\$390,054	\$29,237,459

\$100-300 / household / year

## Yet: minimizing overall system costs is not the only objective



# Minimizing overall system costs in not the only objective



EU regulators: strong concerns regarding unknown distributional effects of new tariffs [ACER 2016]



USA regulators: rejection of >80% of requests to increase fixed charges, frequently stating potential effects on low-income customers [Trabish 2018], [Proudlove et al. 2018]

 $\rightarrow$  Importance of assessing socioeconomic effects of new tariffs

ACER Agency for the Cooperation of Energy Regulators, 2016. ACER Market Monitoring Report 2015 - Key Insights and Recommendations. Luxemburg.

Trabish, H. (2018): \Are regulators starting to rethink fixed charges?" https://www.utilitydive.com/news/are-regulators-starting-to-rethink-fixed-charges/530417/, accessed: 2018-10-22.

Proudlove, A., B. Lips, and D. Sarkisian (2018): \50 States of Solar: Q2 2018 Quarterly Report, "Report, NC Clean Energy Technology Center.

## Current tariffs in many U.S. locations help keep rates low for low-income customers

Figure 1: Annual electricity expenditures under the Flat (default) ComEd tariff



Matching consumption data with census data enables broad socioeconomic analyses



### Socioeconomic data



Geographic data: Census Block Group (CBG)

Distribution of household income in each Census Block Group



- Nine discrete income classes
- Assumption: same income probability distribution for all households
- Bootstrapping to determine confidence intervals of results

## Effects of tariffs on electricity bills of low-income households (scenario: $\varepsilon = 0$ )





Tariff --- CPP-10 --- Flat-NCDC --- RTP-CCC --- RTP-Volumetric

### Proposals for mitigating bill impacts: Progressive Fixed Charges

- Objective: Maintain overall system savings while avoiding undesired social effects
- Idea: Differentiating fixed charges according to certain customer criteria
- Two proposals for discriminating variables:
  - 1. Customer demand characteristics
  - 2. Customer income

## Progressive fixed charges based on customer demand characteristics

	Average	Annual	Peak-To-	May	June	July	August	Consumption:	Consumption:	Consumption:
Income (\$1,000 USD)	Monthly	Peak	Off-Peak	Peak	Peak	Peak	Peak	5:30PM-	6:00PM-	6:30PM-
	Consumption	Demand	Ratio	Demand	Demand	Demand	Demand	6:00PM	6:30PM	7:00PM
<\$15	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
\$15 - \$25	1.07	1.03	0.95	1.05	1.06	1.05	1.05	1.08	1.08	1.08
\$25 - \$35	1.10	1.06	0.95	1.09	1.09	1.09	1.09	1.12	1.12	1.11
\$35 - \$50	1.12	1.09	0.95	1.12	1.13	1.13	1.12	1.15	1.15	1.15
\$50 - \$75	1.14	1.13	0.97	1.17	1.17	1.17	1.16	1.18	1.18	1.18
\$75 - \$100	1.18	1.17	0.97	1.22	1.22	1.22	1.21	1.23	1.23	1.23
\$100 - \$125	1.20	1.19	0.97	1.25	1.26	1.25	1.25	1.26	1.26	1.26
\$125 - \$150	1.21	1.21	0.98	1.27	1.28	1.27	1.27	1.28	1.28	1.27
>\$150	1.25	1.29	1.02	1.36	1.35	1.34	1.33	1.32	1.33	1.32

 Table 5: Average Profile Variables by Income

#### Table 9: Average Profile Variables by Income

	Average	Annual	Peak-To-	May	June	July	August	Consumption:	Consumption:	Consumption:
Income (\$1,000 USD)	Monthly	Peak	Off-Peak	Peak	Peak	Peak	Peak	5:30PM-	6:00PM-	6:30PM-
	Consumption	Demand	Ratio	Demand	Demand	Demand	Demand	6:00PM	6:30PM	7:00PM
<\$15	464.53	3.98	15.01	2.81	3.13	3.25	3.24	141.83	144.77	146.26
\$15 - \$25	496.02	4.11	14.31	2.94	3.30	3.42	3.40	153.56	156.47	157.87
\$25 - \$35	509.26	4.23	14.22	3.04	3.42	3.53	3.52	158.59	161.60	163.04
\$35 - \$50	521.05	4.33	14.22	3.13	3.54	3.65	3.63	163.53	166.58	167.96
\$50 - \$75	530.48	4.49	14.49	3.27	3.67	3.79	3.76	167.72	170.97	172.34
\$75 - \$100	546.66	4.63	14.51	3.41	3.83	3.94	3.92	174.55	177.91	179.21
\$100 - \$125	556.69	4.74	14.56	3.52	3.94	4.06	4.03	179.03	182.63	183.94
\$125 - \$150	561.76	4.82	14.73	3.58	4.01	4.12	4.10	181.42	185.09	186.39
>\$150	578.45	5.14	15.34	3.82	4.23	4.35	4.32	187.63	192.09	193.67

## Progressive fixed charges based on customer demand characteristics

Feasible with existing and available data

Risk of Type 1 and Type 2 errors

Inefficient incentives when changed frequently



Tariff colored RTP-CCC colored RTP-CCC-APD

## Progressive fixed charges based on customer income



No Type 1 and Type 2 errors

Granular control over distributional effects

Additional sensitive customer data required



### Limitations

- Consumption data
  - Cleaned according to "15/15 rule" before publishing
  - Not per se representative for US (or European) population
- Variable "household income" ignores number of residents in a household
- Assumptions for demand sensitivity:
  - All customer groups have the same elasticity
  - Customers react only to \$/kWh-prices
  - Cross-price elasticity is zero



### Conclusion

- 1. Any transition to new tariffs creates winners and losers.
- 2. Moving volumetric components towards more time-varying prices benefits low-income customers (on average).
- 3. Transitioning to higher fixed charges causes higher average expenditures for low-income customers on average.
- 4. Differentiating fixed charges according to customer criteria can mitigate some or all of the undesirable distributional impacts while maintaining the desired economic efficiency benefits.





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### Thank you for your attention

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